

<u>BLAENAU GWENT COUNTY BOROUGH COUNCIL</u>	
Report to	The Chair and Members of Council
Report Subject	Tredegar Health and Well-Being Unit
Report Author	Damien McCann, Corporate Director Social Services / Bobby Bolt, Associate Director, Aneurin Bevan University Health Board
Report date	10th October, 2017
Directorate	Social Services
Executive Portfolio	Cllr John Mason, Executive Members Social Services
Date of meeting	7th December 2017
Date signed off by Monitoring Officer	27th November 2017
Date signed off by Section 151 Officer	28th November 2017
Date signed off by Chair	24th November 2017
Key words	Well-being Tredegar

Report Information Summary

1.	Purpose of Report
1.1	<p>The purpose of this report is to inform the Blaenau Gwent Council Members of the current position relating to the development of a Health and Well-Being Centre in Tredegar.</p> <p>It also provides detail of the background to the development and the work which has been undertaken to date.</p>
2.	Scope of the Report
2.1	<p>The scope of the report provides detail of work which has been completed to date in pursuing a Health and Well-being Unit for the Tredegar population. It gives details of how the service model is being developed and the engagement which has been undertaken to date, identifying the next steps which need to be undertaken in order to make a submission to the Welsh Government for funding.</p>
3.	Recommendation(s) / Endorsement by other groups, e.g. CLT/Committees/Other groups
3.1	<p>The development is fully supported by the Aneurin Bevan University Health Board. It is also acknowledged by the Welsh Government as a key strategic development to support Primary Care and Well-being services within the Blaenau Gwent area. The Social Services Scrutiny Committee agreed to support in principal an integrated health and social model for the people of Tredegar.</p> <p>The report will be considered by the Executive Committee on 22nd November 2017 and any feedback will be reported verbally to Council.</p>
4.	Recommendation/s for Consideration
4.1	<p>Blaenau Gwent Council Members are asked to:</p> <ul style="list-style-type: none">• Agree in principle that an integrated health and social care wellbeing model is developed for the people of Tredegar.• Note that further briefings and the final model and business case will be presented in future for agreement to proceed.

Why this topic is a priority for the Council?					
Single Integrated Plan (SIP)	Corporate Improvement Plan (CIP)	Performance Management Improvement Framework (PMIF)	Transforming Blaenau Gwent (TBG Programme)	Relevant legislation	Other (please state)

Reporting Pathway							
Directorate Management Team (DMT)	Corporate Leadership Team (CLT)	Audit	Democratic Services Committee	Scrutiny	Executive	Council	Other (please state)
	14/11/17			19/10/17	22/11/17	07/12/17	

Main Report

1.	Background and Context
	<p>General Medical Services for a population of approximately 14,000 are currently being provided by two General Practitioner Practices within Tredegar. This is an area of high levels of deprivation, unhealthy lifestyles and associated ill health.</p> <p>Addressing the health inequalities requires a whole system health and well-being approach in order to improve the outcomes for the people of Tredegar. This includes services provided by the NHS, Local Authority and Third Sector.</p> <p>Tredegar is the 2nd most deprived Neighbourhood Care Network (NCN) area in Gwent, experiencing low income, employment and health. The NCN has several areas which are amongst the most deprived fifth in Wales according to the Welsh Index of Multiple Deprivation (WIMD). Approximately 70 per cent of the resident population in Blaenau Gwent West NCN live within the most or next most deprived areas in Wales, with less than 1 per cent living in the most affluent 20 per cent.</p> <p>The link between deprivation and poor health is well recognised. People in the most deprived areas have higher levels of long term conditions, particularly chronic respiratory diseases, cardiovascular diseases, mental health and musculo-skeletal problems. The Health Board's Living Well, Living Longer programme, which was launched in Tredegar, was established to address the significant health inequalities within the Health Board.</p> <p>Disability free life expectancy in Blaenau Gwent County Borough is the lowest in Wales at 54.3 years for males and 2nd lowest in Wales for females at 57.2 years.</p> <p>There is also major evidence in the Wales Health Survey 2014 relating to unhealthy lifestyles. Blaenau Gwent has the highest smoking rate in Gwent. The rates of obesity are also above the all Wales average. The incidence of anxiety and depression is also high.</p> <p>4% of 5 years old in Blaenau Gwent are reported as having decayed, missing or filled teeth making it the highest in Gwent,</p>

and higher than the Wales average of 2.4%. This is an important indicator of future health.

The current General Practitioner premises are outdated and not fit for purpose. They do not facilitate multi professional working, lacking in expansion space and are not conducive to deliver modern primary care.

There is also a major concern within Tredegar with regard to General Practitioner sustainability. Whilst this is an increasing problem within Wales, specifically within the valley areas, the current configuration in Tredegar is not conducive to recruitment. Both surgeries are practicing with a less than optimum ratio of General Practitioners to patients, which is concerning.

The Health Board plans for Care Closer to Home focus on providing an integrated service for the local population and these proposals would be more attractive to future recruitment of General Practitioners. A Health and Well-Being Centre will facilitate integrated working between primary care, social care and the third sector to improve outcomes for the local population.

1.1 Background

Discussions relating to this development began in 2005 when the Blaenau Gwent Primary Care Estates Strategy was developed. This described the development of a Primary Care Resource Centre in Tredegar, which would incorporate the two GP practices, a pharmacy, outpatient clinics and base for health and social care staff.

A component of the consultation relating to the development of Ysbyty Aneurin Bevan included the future of Tredegar General Hospital, which included Tredegar Health Centre. The consultation described the future development of a Health and Social Care Centre on the hospital site. The model for which was developed in conjunction with officers from Blaenau Gwent Local Authority, although not formally agreed by the Council.

There were several attempts to define what a Health and Social Care Centre could deliver, in conjunction with the Local Authority and other partners. This included externally facilitated sessions

and continual community engagement, which feedback continually emphasising the need for a Health and Well-being Centre within the area.

As a result, an Initial Proposal Document was developed to support the development of a Primary Care Resource Centre in Tredegar. This was agreed by the Board in 2009.

Following closure of Tredegar General Hospital in 2010, the Tredegar Heritage Society expressed a desire to redevelop the hospital as a museum to reflect the historical importance of Tredegar in the formation of the NHS, as Tredegar is considered the spiritual home of the NHS. This attracted widespread interest amongst local politicians, Assembly Members and Welsh Government Ministers.

Welsh Government commissioned a feasibility study to explore if the Hospital site could be redeveloped with a Primary Care Resource Centre and a heritage centre. The scope for this study included retaining some of the notable features of the building, recognising that although the Hospital in is a conservation area it was not a listed building. The outcome of this study demonstrated that this was possible from a site perspective. However, it was clear that the revenue costs involved for the heritage centre were beyond the scope of any potential income even if the capital funding could be secured. It was subsequently agreed that this was not viable by Tredegar Heritage Society.

1.2 Policy and Strategic Context:

Since the Initial Proposal Document was agreed by the Board, the following legislation and All Wales Policy has informed further thinking regarding this development.

1.2.1 The Well-being of Future Generations (Wales) Act:

This Act came into effect on 1 April 2016 and:

- Sets out seven well-being goals and five ways of working in order to support the implementation of these goals.
- Places an additional duty on specified public bodies, including Health Boards, to act jointly via Public Service Boards to improve the well-being of their area by contributing to the achievement of the well-being goals.
- Ensures Public Service Boards take an integrated and collaborative approach and considers and involves people

of all ages to improve the physical and mental health of the population through a life course approach.

1.2.2 Social Services and Well-Being (Wales) Act 2014

This Act places duties on statutory bodies to improve services, work collaboratively with local communities to promote well-being and give people a greater voice and control over their care. This puts individuals at the centre, promoting independence and responsibility and co-ordinating services around people, motivating self-care and meeting needs at or as close to home as possible.

1.2.3 Primary Care Plan for Wales (2014)

This sets the policy aim of developing a 'social' model of health, based on prudent healthcare principles. This promotes physical, mental and social well-being rather than the absence of ill health. The Plan highlights the importance of all relevant organisations, services and people working together to ensure the root causes of poor health are addressed. This includes the NHS, Social Services, housing, education, transport, environment and leisure services, the third sector, independent sector, carers and the local population.

1.2.4 Health Board Context:

The Health Board's Clinical Futures Strategy and emerging Care Closer to Home Strategy recognise the importance of the development and delivery of effective services delivered to local populations through Neighbourhood Care Networks.

One of the priorities is to ensure primary care providers are able to provide essential and extended services to meet local needs, in facilities which are fit for purpose and are flexible enough to deliver new sustainable service models in primary care.

Developing a Health and Well-being Centre in Tredegar will ensure that:

- The significant health needs of the local population will be met as locally as possible.
- Healthcare services are provided from high quality, fit for purpose premises.
- Integrated service delivery can be provided to reflect Care Closer to Home principles and importantly the well-being needs of the people of Tredegar.

The Health Board has agreed this proposal is one of the highest priorities for the organisation.

1.3 Work to date:

There have been numerous individual discussions with Local Politicians, the Assembly Member and Member of Parliament who all support a proposal to improve health and well-being in Tredegar. This is also supported by the two General Practices and Community Pharmacy in Tredegar Health Centre.

The overarching aim will be to secure a modern, high quality and efficient building appropriate for the delivery of health and well-being services in the 21st Century. Whilst there is a clear need to deliver high quality General Medical Services, equally there is a need to improve health and well-being outcomes and address the significant health inequalities that exist in the area.

A working group has been formed to progress with this proposal. This is led by the Health Board and includes representation from the Local Authority, Public Health Wales, Gwent Association of Voluntary Organisations and Aneurin Bevan Community Health Council. The Group is working through the opportunities to improve the health and well-being of the people of Tredegar.

Health and Well-being Workshop

In June 2017, the Health Board has held a workshop with key stakeholders for the Tredegar area. The workshop has helped to determine and refine an appropriate service model to be delivered from the new Health and Well-being Centre in Tredegar. Stakeholders had the opportunity to receive presentations from Public Health Wales, who will articulated what the identified need is for the population local population and also learn about the outcomes of the Deep Place Study which was undertaken for Tredegar.

There was also be a presentation made by the Coalfields Regeneration Trust, on the Rotherham Project, 'Breathing Space', an innovative way of how a Health and Well-being facility can be utilised by services. The workshop also provided an early opportunity for stakeholders to influence the future service model.

2.	Risk Implications
2.1	Health and Well-being services are currently unsustainable to continue to be delivered as they are, from both a service model and buildings perspectives. It is recognised by the Health Board and Welsh Government that urgent work needs to be undertaken and working in partnership with the Local Authority and Third Sector, is key to addressing the issues and health inequalities of the area.
3.	Financial Implications
3.1	The full financial appraisal is still to be confirmed, but it is intended that the Health and Well-being Centre will be delivered through Welsh Government Capital allocation.
4.	Options for Consideration
4.1	<p>Members are asked to note the report and agree to either:</p> <ul style="list-style-type: none"> • Option 1 Agree in principle to support the development of an integrated health and social care wellbeing model developed by Aneurin Bevan University Health Board for the people of Tredegar. • Option 2 not to support the proposal and recommend the reason why to Executive Committee. <p>The preferred option would be Option 1 to support and agree in principal and received further reports to update on progress and model moving forward.</p>
5.	Impact Assessment Against Proposals / Options
5.1	<ul style="list-style-type: none"> • Thinking for the long term The Health and Well-being centre is key to future sustainability or services in the area, in order to meet the need of the local population. • Taking an integrated approach The Health Board is working with the Local Authority to develop an appropriate service model and is seeking commitment from the Council as a key partner in the delivery of Social Care and Well-being services. • Taking a preventative approach This development will support improving the health and

	<p>wellbeing of the residents of Tredegar.</p> <ul style="list-style-type: none"> • Collaborating The Health Board is working with the Local Authority to develop an appropriate service model and is seeking further commitment from the Council as a key partner in the delivery of Social Care and Well-being services. • Involvement A multi-agency group has been set up to drive the scheme forward. This includes representation from Health, Local Authority and Third Sector.
5.2	<p>Equality Impact Assessment (EQIA) An EQIA is carried out when a policy or practice is proposed or being reviewed, and looks for evidence of positive or adverse impact against people or groups from the nine protected characteristics. The Council also factors the Welsh Language into the Impact Assessment Process, to assist with meeting the requirements of the Welsh Language Standards 2015. The Council must carry out EQIAs on policies, procedures, functions, service delivery and financial savings proposals.</p>
6.	Conclusion
6.1	<p>A Health and Well-being Centre in Tredegar is key in facilitating the sustainable delivery of Primary, Community, Social Care and Well-being services for the local population.</p> <p>Blaenau Gwent Council Members are asked to:</p> <ul style="list-style-type: none"> • Agree in principle that an integrated health and social care wellbeing model is developed for the people of Tredegar. • Note that further briefings and the final model and business case will be presented in future for agreement to proceed.